ORDER

The Washington State Department of Ecology Order granting

Application No. G3-24776 for a permit to appropriate public ground

water is affirmed.

DATED this 24 day of October, 1984.

POLLUTION	CONTROL	HEARINGS	BOARD
		10/1	9/44

LAWAENCE FACLK, Vice Chairman

GAYLE ROTHROCK, Chairman

FINAL FINDINGS OF FACT, CONCLUSIONS OF LAW & ORDER PCHB No. 84-173

such applicant shall acquire same by purchase or condemnation under RCW 90.03.040, said supervisor may thereupon grant such permit. Any application may be approved for less amount of water than that applied for, if there exists substantial reasons therefor, and in any event shall not be approved for more water than can be applied to beneficial use for the purposes named in the application. In determining whether or not a permit shall issue upon any application, it shall be the duty of the supervisor to investigate all facts relevant and material to the application...

The Department properly reviewed the application and issued a customary Report of Examination.

The burden of proof is on the appellant to show that DOE's appropriation decision was in error.

VI

Appellant failed to present persuasive evidence and argument which could result in her meeting her burden of proof. The Department, on the other hand, presented ample tesimony which affirmatively showed that 1) there was unappropriated water available for additional irrigation use, 2) existing rights would not be impaired if the proposed appropriation were allowed, and 3) the project would not be detrimental to the public welfare. RCW 90.03 and 90.54.

VII

The approval of application No G3-24776 should be affirmed.

VIII

Any Finding of Fact which should be deemed a Conclusion of Law is hereby adopted as such.

From these Conclusions the Board enters this

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Chapter 90.44 RCW deals with the regulation of public ground waters. RCW 90.44.020. The application procedure for the appropriation of public ground water is defined in RCW 90.44.060. Respondent has followed the proper application procedure.

IV

RCW 90.03.290, made applicable by RCW 90.44.060, provides in part:

When an application complying with the provisions of this chapter and with the rules and regulations of the supervisor of water resources has been filed, the same shall be placed on record in the office of the supervisor, and it shall be his duty to investigate the application, and determine what water, if any, is available for appropriation, and find and determine to what beneficial use or uses it can be applied. it is proposed to appropriate water for irrigation purposes, the supervisor shall investigate, determine and find what lands are capable of irrigation by means of water found available for appropriation.... The supervisor shall make and file as part of the record in the matter, written findings of fact concerning all things investigated, and if he shall find that there is water available for appropriation for a beneficial use, and the appropriation thereof as proposed in the application will not impair existing rights or be detrimental to the public welfare, he shall issue a permit stating the amount of water to which the applicant shall be entitled and the beneficial use or uses to which it may be applied: Provided, That where the water applied for is to be used for irrigation purposes, it shall become appurtenant only to such land as may be reclaimed thereby to the full extent of the soil for agricultural purposes. But where there is not unappropriated water in the proposed source of supply, or where the proposed use conflicts with existing rights, or threatens to prove detrimental to the public interest, having due regard to the highest feasible development of the use of the waters belonging to the public, it shall be duty of the supervisor to reject such application and to refuse to issue the permit asked for. If the permit is refused because of conflict with existing rights and

FINAL FINDINGS OF FACT, CONCLUSIONS OF LAW & ORDER PCHB No. 84-173 permit would not be contrary to the public interest. Therefore, Application No. G4-24776, as amended, was approved on June 13, 1984.

IIV

Feeling aggrieved by the decision of DOE, appellant filed an appeal with this Board on July 2, 1984, and the matter came to formal hearing.

VIII

The question to be decided by this Board is whether DOE was correct in approving respondent's application for irrigation of 261 acres from ground water sources.

IX

Any Conclusion of Law which should be deemed a Finding of Fact is hereby adopted as such.

From these Findings of Fact, the Board comes to these CONCLUSIONS OF LAW

Ι

The Board has jurisdiction over the persons and subject matter of this proceeding. RCW 43.21B.110.

ΙI

The legislature has found that, subject to existing rights, all waters within the state belong to the public and any right thereto shall be acquired to appropriate for a beneficial use in the manner provided and not otherwise. As between appropriators, the first in time shall be the first in right. RCW 90.03.010.

FINAL FINDINGS OF FACT, CONCLUSIONS OF LAW & ORDER PCHB No. 84-173 Thus, if this application for irrigation of 261 acres were granted, respondent would be entitled to irrigate a total of 816 acres. This is the same amount of acreage irrigated since 1977.

V

Appellant contends that her domestic water supply drops during arrigation by respondent. She illustrated this point by saying that it requires seven hours to fill her castern when respondent is arrigating and only five hours when he as not arrigating. Appellant's well is 2.5 miles south of respondent's project. As a result she deepened her well in 1962. She feels it is not fair to force domestic water users to drill deeper wells because irrigation projects consume water.

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On March 21, 1978, and March 27, 1984, representatives of DOE conducted field investigations on respondent's parcel including measurement of static water levels in order to determine whether to approve or deny his application. A report of examination was filed and approved by the Department's regional supervisor. The conclusions reached in the reports stated that these measurements do not show any significant annual decline in the regional water table as a result of irrigation. However, during the irrigation season the regional aquifer system may drop a few feet due to pumping, but historically have recovered as soon as irrigation ceases. As a result the DOE determined that if the appellant's proposed use was developed, it would have no adverse effect on existing rights and granting this

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Washington. Respondent Arnold Moeller represented himself.

Witnesses were sworn and testified. Exhibits were admitted and examined, and oral argument was heard. From the testimony, evidence and contentions of the parties, the Board makes these

FINDINGS OF FACT

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On February 3, 1976, respondent Arnold Moeller filed application No. G3-24776 with DOE to appropriate public ground waters. Public notice was made, and during the 30-day protest period, protests from appellant and others were received by DOE to the granting of this request.

II

Application No. G3-24776, as amended, requested 620 gallons per minute (gpm) from two wells for irrigation of 261 acres. This water was to be used on appellant's approximately 816-acre parcel located in the N 1/2 of Section 17, all of Sections 8 and 9 in Township 18 N., Range 37 E.W.N. in Adams County.

III

Respondent's parcel is located nine miles southwest of the City of Ritzville and two miles north of Marengo.

IV

Presently, respondent holds two certificates of water right;

- (a) Certificate No. 5378 enables respondent to irrigate 460 acres
- Certificate G3-009480 enables respondent to irrigate 155 acres.

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BEFORE THE 1 POLLUTION CONTROL HEARINGS BOARD STATE OF WASHINGTON 2 IN THE MATTER OF 3 WILLARD and PATRICIA HENNINGS, 4 PCHB No. 84-173 Appellants, 5 FINAL FINDINGS OF FACT, ٧. CONCLUSIONS OF LAW AND 6 ORDER STATE OF WASHINGTON, 7 DEPARTMENT OF ECOLOGY, and ARNOLD H. and CURTIS MOELLER, 8 Respondents. 9

This matter, the appeal of a Washington State Department of Ecology Report of Examination and Order granting Ground Water Permit Application No. G3-24776, came before the Pollution Control Hearings Board; Lawrence J. Faulk, presiding officer, and Gayle Rothrock, for formal hearing on October 1, 1984, in Spokane, Washington. The proceedings were recorded by Denise Micka.

Appellant, Patricia Hennings of Ritzville, Washington, represented herself. Respondent Department of Ecology (DOE) was represented by Charles K. Douthwaite, Assistant Attorney General for DOE at Olympia,

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